

**ORDINANCE NO. 2524**

**AN ORDINANCE ADOPTING CHAPTER 12.05, ARTICLE 1 RELATING TO THE USE AND OCCUPANCY OF THE PUBLIC RIGHT-OF-WAY AND REPEALING SECTIONS 12.05.010 – 12.05.030 AND 12.20.050 OF THE GARDNER MUNICIPAL CODE.**

WHEREAS, the Governing Body of the City of Gardner, Kansas has determined that it is necessary to regulate the conditions of occupancy and construction within the right-of-way of the City in accordance with the standards identified within this Ordinance.

NOW, THEREFORE, BE IT ORDAINED BY THE GOVERNING BODY OF THE CITY OF GARDNER, KANSAS:

**SECTION 1:** Chapter 12.05, Public Rights-Of-Way, of the Code of the City of Gardner, Kansas, shall be amended to read as follows:

CHAPTER 12.05. PUBLIC RIGHTS-OF-WAY

ARTICLE 1. USE AND OCCUPANCY OF THE PUBLIC RIGHT-OF-WAY

- 12.05.101. GENERAL. No Person shall Excavate the Right-of-Way, construct, or use the Facilities within the Right-of-Way of the City except as provided herein.
- 12.05.102. PURPOSE. The purposes of this Article include, but are not limited to, the following:
  - (a) To recognize the City's primary role as chief steward of the Right-of-Way and its duty to its citizens to recover all or part of the costs of managing the Right-of-Way and incursions into it;
  - (b) To clarify and regulate conditions of occupancy and construction for those ROW-users occupying space within the City's Right-of-Way given the anticipated increased use of the Right-of-Way by various ROW-users throughout this county;
  - (c) To recognize the necessity for sound management practices in light of the increased use of the Right-of-Way and the fact that the Right-of-Way is a limited resource;
  - (d) To treat each ROW-user equitably and in a competitively neutral and nondiscriminatory manner with considerations that may be unique to the technologies and situation of each particular ROW-user;
  - (e) To minimize disruption, visual impact or inconvenience to the public, and to preserve and promote the public health, safety and welfare;
  - (f) To balance the needs of all users of the City's rights-of-way, and to make sure that traditional users such as vehicular and pedestrian traffic may continue to operate safely and that the rights of those whose property adjoins or is part of the rights-of-way are respected;
  - (g) To balance the rights and interests of all who use or derive benefit from the rights-of-way, but not to create rights or privileges for any particular interests group;

- (h) To comply with all laws, including state and federal legislation;
- (i) To identify the location of users and uses within the Right-of-Way to assure that different users not interfere with each other, that construction does not damage uses, and that safe and proper construction techniques are employed in the Right-of-Way; and
- (j) To avoid the problems the City has found whereby users in the Right-of-Way install Facilities without notifying the City and using improper or dangerous construction methods, thereby rendering future construction unsafe or more difficult.

12.05.103. DEFINITIONS. For purposes of this Article, the following words and phrases shall have the meaning given herein:

- (a) Abandoned Facilities - means those facilities owned by the ROW-user that are not in use and will not be utilized by the owner in the future.
- (b) Affiliate - means any Person controlling, controlled by or under the common control of a Service Provider.
- (c) Applicant - means any Person requesting permission to occupy, lease or operate facilities using the right-of-way, or to Excavate the right-of-way.
- (d) Area of Influence - means that area around a street excavation where the pavement and sub-grade is impacted by the excavation and is subject to more rapid deterioration.
- (e) City - means the City of Gardner, Kansas, a municipal corporation and any duly authorized representative of that City.
- (f) Construct - means and includes construct, install, erect, build, affix or otherwise place any fixed structure or object, in, on, under, through or above the right-of-way.
- (g) Day - means calendar day unless otherwise specified.
- (h) Emergency - means a condition that (a) poses a clear and immediate danger to life or health, or of a loss of property; or (b) requires immediate repair or replacement in order to restore service to a user.
- (i) Excavate - means and includes any cutting, digging, excavating, tunneling, boring, grading or other alteration of the surface or subsurface material or earth in the right-of-way.
- (j) Excavation Fee - means the fee charged by the City for each street or pavement cut which is intended to recover the costs associated with construction and repair activity of the ROW-user and its contractors and/or subcontractors.
- (k) FCC - means Federal Communications Commission.
- (l) Facility- means lines, pipes, irrigation systems, wires, cables, conduit facilities, ducts, poles, towers, vaults, pedestals, boxes, appliances, antennas, transmitters, gates, meters, appurtenances, small cell facilities, wireless facilities, or other equipment.
- (m) Governing Body - means the Mayor and the City Council of the City of Gardner, Kansas.
- (n) Governmental Entity - means any county, township, city, town, village, school district, library district, road district, drainage or levee district, sewer district, water district, fire district or other municipal corporation, quasi-municipal corporation or political subdivision of the State of Kansas or of any other state of the United States and any agency

or instrumentality of the State of Kansas or of any other state of the United States or of the United States.

(o) KCC - means the Kansas Corporation Commission.

(p) Parkway – means the area between a property line and the street curb, sometimes called boulevard, tree shelf, or snow shelf.

(q) Pavement - means and includes Portland cement concrete pavement, asphalt concrete pavement, asphalt treated road surfaces and any aggregate base material, including, but not limited to, any material used or approved by the City of Gardner in street resurfacing.

(r) Permit and Inspection Fee - means the fee charged by the City to recover its cost incurred for right-of-way management including, but not limited to, costs associated with registering Applicants; issuing, processing, and verifying right-of-way permit applications; inspecting job sites and restoration of improvements; determining the adequacy of right-of-way restoration; revoking right-of-way permits and, other costs the City may incur in managing the provisions of this Article.

(s) Permittee - means any Person to whom a right-of-way permit is issued to Excavate a right-of-way.

(t) Person - means any natural or corporate Person, business association or business entity including, but not limited to, a partnership, a sole proprietorship, a political subdivision, a public or private agency of any kind, a utility, a successor or assign of any of the foregoing, or any other legal entity.

(u) Public Improvement - means any project undertaken by the City for the construction, reconstruction, maintenance, or repair of any public infrastructure, and including without limitation, streets, alleys, bridges, bikeways, Parkways, sidewalks, sewers, drainage facilities, traffic control devices, streetlights, public facilities, parks, public easements, recreational facilities, irrigation system, public improvements, public buildings or Public Lands.

(v) Public Lands - means any real property of the City or any interest therein that is not right-of-way.

(w) Public Works Director - means the Public Works Director of Gardner, Kansas, or his or her authorized representative.

(x) Registration - means the application process of a Service Provider, the approval of the application by the City, and the authorization of the Service Provider to use any portion of the right-of-way within the City to provide service both within and beyond the City limits.

(y) Repair - means the temporary construction work necessary to make the right-of-way or any Public Improvement therein useable.

(z) Repair and Restoration costs - means those costs associated with repairing and restoring the public right-of-way because of damage caused by the ROW-user and its contractors and/or subcontractors in the right-of-way.

(aa) Restoration - means the process by which an excavated right-of-way and surrounding area, including pavement and foundation, is returned to the same condition, or better, that existed before the commencement of the work.

(bb) Right-of-Way or Rights-of-Way (herein also "ROW") - means the area on, below or above public streets, alleys, bridges and Parkways and the areas immediately adjacent thereto dedicated to public use, i.e., dedicated roadway area.

(cc) Right-of-Way Permit - means the authorization to Excavate for the construction, installation, repair or maintenance of any type of Facility within the right-of-way.

(dd) Routine Service Operation - means a work activity that makes no material change to the facilities and does not disrupt traffic.

(ee) ROW-User - means a Person, its successors and assigns, that uses the right-of-way for purposes of work, excavation, provision of services, or to install, construct, maintain, repair facilities thereon, including, but not limited to, landowners and service providers. A ROW-user shall not include ordinary vehicular or pedestrian traffic or any governmental entity that has entered into an agreement pursuant to K.S.A. 12-2901, et seq., with the City regarding the use and occupancy of the City's right-of-way.

(ff) Service - means a commodity provided to a Person by means of a system such as a delivery system that is comprised of facilities located or to be located in the right-of-way, including, but not limited to, gas, telephone, cable television, Internet services, wireless communications, Open Video Systems, alarm systems, steam, electric, water, telegraph, data transmission, petroleum pipelines, or sanitary sewers.

(gg) Service Provider - means any Person owning, possessing or having an interest in facilities in the right-of-way that are used for the provisions of a service for or without a fee; provided, that this definition shall also include Persons owning, possessing or having an interest in facilities in the right-of-way that are used by, may be used by or are intended for use by another Person, in whole or in part, to provide a service for or without a fee, regardless of whether the actually Facility owner provides any service as defined herein.

(hh) Street - means the pavement and sub-grade of a City residential, collector or arterial roadway, excluding curbs, gutters, and portions adjacent to the pavement and sub-grade of a road way that lie in a right-of-way.

(ii) Technical Specifications – means the Technical Specifications for Public Improvement Projects as adopted by the City.

#### 12.05.104. POLICY.

(a) It is the policy of the City to authorize any ROW-user to utilize the Right-of-Way in a competitively neutral, non-discriminatory manner that maximizes the safe and efficient use of the Right-of-Way, conserves the Right-of-Way, and minimizes the burden on the Right-of-Way, physically and aesthetically. Any use of the Right-of-Way by a ROW-user shall be subject to the terms and conditions hereof, in addition to other applicable federal, state or local requirements. Registration hereunder does not relieve any Person of any other obligation or duty to the City or that the City may from time to time lawfully impose.

(b) The right granted to the ROW-user to use the Right-of-Way is limited to the use that the ROW-user has filed with the City in accordance with this Article. These rights are for the exclusive use of the ROW-user except where otherwise provided herein, or when authorized by the City.

(c) This Article also is designed to regulate occupancy and excavations in the Right-of-Way by providing, among other things, for the issuance of permits which grant the authority to utilize and occupy the Right-of-Way within the City.

(d) All ROW-users shall be subject to all rules, regulations, policies, resolutions, and ordinances now or hereafter adopted or promulgated by the City in the reasonable exercise of its police power and are subject to all applicable laws, orders, rules and regulations adopted by governmental entities now or hereafter having jurisdiction. In addition, the ROW-users shall be subject to all technical specifications, design criteria, policies, resolutions and ordinances now or hereafter adopted or promulgated by the City in the reasonable exercise of its police power relating to permits and fees, sidewalk and pavement cuts, utility location, construction coordination, surface restoration, and other requirements on the use of the Right-of-Way, and all other lawful exercise of the City's police power.

12.05.105. ADMINISTRATION.

(a) The Public Works Director is the principal city official for administration of Right-of-Way Permits for work and excavations made in the Right-of-Way. The Public Works Director may delegate any or all of the duties hereunder.

(b) The Public Works Director is the principal City Official responsible for administration of the registering of a Service Provider. The Public Works Director may delegate any or all of the duties hereunder.

(c) The City's Public Works Director, or his or her designee, shall administratively develop the City's Technical Specifications to regulate and govern construction within and the use of the rights-of-way.

12.05.106. REQUIREMENTS OF SERVICE PROVIDER.

(a) Any existing Service Provider must register within thirty (30) days of the effective date of this article.

(b) Any Person, who is not an existing Service Provider prior to the effective date of this ordinance and who wishes to become a Service Provider, must first register with the City.

(c) The Service Provider shall report any changes in its Registration information within thirty (30) days.

(d) No Service Provider shall be authorized to utilize the Right-of-Way in any capacity or manner without registering and obtaining the necessary Right-of-Way Permit from the City.

(e) The information required for Registration includes the following:

(1) Identity and legal status of Service Provider, including related affiliates.

(2) Name, address, telephone number, fax number and e-mail address of officer, agent or employee responsible for the accuracy of the Registration statement.

(3) Name, address, telephone number, fax number and e-mail address of the local representative of the Service Provider who shall be available at all times to act on behalf of the Service Provider in the event of an emergency.

(4) Proof of any necessary permit, license, certification, grant, Registration, franchise agreement or any other authorization required by any appropriate governmental entity, including, but not limited to, the City, the FCC or the KCC.

(5) Description of the Service Providers intended use of the Right-of-Way.

(6) Information sufficient to determine whether the Service Provider is subject to franchising by Kansas law.

(7) Information sufficient to determine whether the Service Provider has applied for and received any certificate of authority required by the Kansas Corporation Commission.

(8) Information sufficient to determine that the Service Provider has applied for and received any permit or other approvals required by the Federal Communications Commission.

(9) Information sufficient to determine that the Service Provider has registered the location of any of its Facilities with "Kansas One Call" or any other central registry, to the extent applicable.

(10) Such other information as may be reasonably required by the City to complete the Registration statement.

(f) Each Service Provider shall designate a local Person familiar with the Facilities who will act as a local agent for the Service Provider and will be responsible for satisfying information requirements of this Article. The Service Provider shall present to the City the agent's name, address, telephone number, fax number and email address. The agent shall be the Person to whom relocation notices and other such notices shall be sent, and with whom rests the responsibility to facilitate all necessary communications. The Service Provider shall be responsible for all costs incurred by the City due to the failure to provide such information to the City.

(g) Prior to construction, reconstruction, repair, maintenance, or relocation of Facilities owned by the Service Provider in the Right-of-Way, the Service Provider shall first obtain the necessary Right-of-Way Permit as provided hereafter.

(h) Prior to providing service to the City and its residents, the Service Provider shall first obtain the necessary franchise agreement, if any, from the City.

(i) The Service Provider shall participate in any joint planning, construction and advance notification of Right-of-Way work, including coordination and consolidation of street cut work as directed by the Public Works Director. In addition, the Service Provider shall cooperate with other Service Providers and the City for the best, most efficient, most aesthetic and least obtrusive use of the right-of-way, consistent with safety, and to minimize traffic and other disruptions, including street cuts.

(j) The Service Provider shall furnish maps showing the location of Facilities of the Service Provider within the City as provided hereafter.

(k) The City shall not exercise its authority under this provision to in any way deter competition or discriminate against any Service Provider.

#### 12.05.107. MAPPING REQUIREMENT OF SERVICE PROVIDER.

(a) The Service Provider shall keep and maintain accurate records and as-built drawings depicting accurate location of all its Facilities constructed, reconstructed or relocated in the Right-of-Way, and may be required to file the same with the City.

(b) In any event, within 10 days of a request by the City, the Service Provider will provide to the City information concerning such Facilities as may be reasonably requested.

(c) When available to the Service Provider, such information will be submitted electronically in an AutoCad® format to the extent compatible with the City's Geographical Information Systems (GIS) and Johnson County Automated Integrated Mapping Systems (AIMS) provided, however, that nothing herein shall be construed to require the Service Provider to acquire or modify any electronic mapping system.

(d) Underground Facilities shall be differentiated from overhead Facilities.

(e) Such mapping and identification shall be at the sole expense of the Service Provider.

12.05.108. SERVICE PROVIDER'S RIGHT TO SELL, TRANSFER, LEASE, ASSIGN, SUBLET OR DISPOSE.

Except as provided hereafter, the Service Provider shall not sell, transfer, lease, assign, sublet or dispose of its Facilities, or any portion thereof, that is located in City Right-of-Way, or any right, title or interest in the same, or the transfer of any rights granted by the City to any Person either by forced or involuntary sale, or by ordinary sale, consolidation or otherwise, without notice to the City. This provision shall not apply to the sale of property or equipment in the normal course of business or to the sale or lease of Facilities to reseller Service Providers. No notice to the City shall be required for a transfer in trust, mortgage, or other similar instrument, in whole or in part, to secure an indebtedness, or for a pro forma transfer to a corporation, partnership, or other entity controlling, controlled by or under common control with the Service Provider.

12.05.109. USE OF THE RIGHT-OF-WAY.

(a) The ROW-users use of the Right-of-Way shall in all matters be subordinate to the City's use or occupation of the Right-of-Way. The City may reserve sufficient space within the Right-of-Way for future Public Improvements. Without limitation of its rights, the City expressly reserves the right to exercise its governmental powers now and hereafter vested in or granted to the City to the fullest extent.

(b) The ROW-user shall coordinate the placement of Facilities in a manner which minimizes adverse impact on any Public Improvement, as reasonably determined by the City. Where placement is not regulated, the Facilities shall be placed with adequate clearance from such Public Improvements so as not to impact or be impacted by such Public Improvement as defined in the City's Technical Specifications available in the office of the Public Works Director.

(c) The ROW-user shall consider any request made by the City concerning placement of Facilities in private easements in order to limit or eliminate future street improvement relocation expenses.

(d) All Facilities shall be located and laid so as not to disrupt or interfere with any pipes, drains, sewers, irrigation systems, or other structures or Public Improvements already installed. All such work shall be subject to existing legal and regulatory restrictions, including, but not limited to, all zoning and traffic laws. In addition, the ROW-user shall, in doing work in connection with its Facilities, avoid, so far as may be practicable, disrupting or interfering with the lawful use of the Right-of-Way or other Public Lands of the City or any private property.

(e) All Facilities of the ROW-user shall be placed so as to minimize interference with the use of Right-of-Way and Public Lands or private property. The City, through its Public Works Director, shall have the right to consult and review the location, design and nature of the Facility prior to its being installed, and approve the same prior to installation.

(f) All Facilities constructed, replaced, or relocated in the Rights-of-Way after the date hereof shall be placed underground unless otherwise agreed to by the City. Where there are obstructions in the Rights-of-Way such as trees, shrubs, other utilities, commercial signs, man-made structures, or other like obstruction which makes the cost of such underground burial unreasonable, ROW-User may request a waiver of this requirement, in which event the City will not unreasonably withhold consent to such waiver. Underground placement of Facilities shall comply with all existing City standards as well as the following standards, unless waived in writing by the City in its sole discretion.

(g) The ROW-user shall not interfere with any private property rights or the Facilities of the other ROW-users without their permission. If and when the City requires or negotiates to have a Service Provider cease using its existing poles and to relocate its Facilities underground, all other Service Providers using the same poles shall also relocate their Facilities underground at the same time, subject to the appeal process contained herein.

(h) The Public Works Director may assign specific corridors or spaces within the Right-of-Way, or any particular segment thereof as may be necessary, for each type of Facility that is currently or, pursuant to current technology, the Public Works Director expects will someday be located within the Right-of-Way. All Right-of-Way Permits issued by Public Works Director shall indicate the proper corridor for the ROW-users Facilities. Any ROW-user whose Facilities are currently in the right-of-way in a position at a variance with the designated corridors shall, no later than at the time of next reconstruction or excavation of the area where its Facilities are located, move the Facilities to its assigned position within the Right-of-Way, unless this requirement is waived by Public Works Director for good cause shown, upon consideration of such factors as the remaining economic life of the Facilities, public safety, user service needs and hardship to the ROW-user.

(i) If, in the preparation and planning of a Right-of-Way project, the Public Works Director deems it appropriate for a conduit to be constructed along, across or under the Right-of-Way, the Public Works Director shall contact all appropriate ROW-users for their input on the planning and design of such conduit. If a ROW-user desires to construct, maintain or operate Facilities along such Right-of-Way, the Public Works Director may require the ROW-user to use conduit, and to contribute to the expense of such conduit,



provided, however, the ROW-user use of the conduit is reasonable and appropriate under the circumstances.

(j) All earth, materials, sidewalks, paving, crossings, utilities, other Public Improvements or improvements or private property of any kind damaged or removed by the ROW-user shall be fully repaired or replaced promptly by the ROW-user at its sole expense and to the reasonable satisfaction of the City. Upon determination by the Public Works Director that such repair or replacement is a public safety matter, all such repair or replacement shall be commenced within 24 hours of notice from the City, or the Public Works Director may direct the City to make such repair or replacement and bill the ROW-user for the City cost. The Public Works Director has the authority to inspect the repair or replacement of the damage, and if necessary, to require the ROW-user to do any necessary additional work.

(k) All technical standards governing construction, reconstruction, installation, operation, testing, use, maintenance, and dismantling of a ROW-user's Facilities in the Right-of-Way shall be in accordance with applicable federal, state and local law and regulations, including those promulgated by national trade associations commonly associated with the service provided by the ROW-user. It is understood that the standards established in this paragraph are minimum standards and the requirements established or referenced in this Ordinance may be in addition to or stricter than such minimum standards. A ROW-user shall not construct or reconstruct any of its Facilities located upon, over, under or within the City Right-of-Way without first having submitted in writing a description of its planned improvement to the Public Works Director and having received a permit for such improvement. The Public Works Director may require that any drawings, plans and / or specifications submitted be certified by a Kansas registered professional engineer complying with all applicable technical codes, rules and regulations, unless such plans are based directly on nationally recognized codes, which are appropriately cited, and attested to on the plans by the signature of an authorized official of the organization applying for the permit.

(l) The ROW-user shall cooperate promptly and fully with the City and take all reasonable measures necessary to provide accurate and complete on-site information regarding the nature and horizontal and vertical location of its Facilities located within the Right-of-Way, both underground and overhead, when requested by the City or its authorized agent for a Public Improvement. Such location and identification shall be at the sole expense of the ROW-user without any expense to the City, its employees, agents, or authorized contractors.

(m) The City shall have the authority to prohibit the use or occupancy of any specific portion of the Right-of-Way by a ROW-user due to public health, safety or welfare considerations.

(n) Encroachments in the Right-of-Way for private purposes which create a safety hazard are prohibited. Upon written notification, all items displayed or stored in the public Right-of-Way shall be removed by the property owner within 72 hours. If items displayed or stored are not removed, the City may contract to have them removed. Any costs incurred by the City, such as, but not limited to, removal of vehicles, equipment, signs or other objects from the right-of-way, shall be the responsibility of the property owner.

12.05.110. FACILITY RELOCATION.

(a) The ROW-user shall promptly remove, relocate or adjust any Facilities located in the Right-of-Way as directed by the City for a Public Improvement or when reasonably required by the City by reason of public health, safety and welfare. Such removal, relocation, or adjustment shall be performed by the ROW-user at the ROW-user's expense without expense to the City, its employees, agents, or authorized contractors and shall be specifically subject to rules, regulations and schedules of the City pertaining to such. The ROW-user shall proceed with relocations at due diligence upon notice by the City to begin relocation.

(b) The ROW-user shall promptly remove, relocate or adjust any Facilities located in any private easement, as directed by the City, for a Public Improvement, at City expense, by moving such Facilities to areas within the expanded Right-of-Way or within remaining private easements or remaining portions of such easements not condemned by nor disclaimed to the City to avoid conflict with City construction and improvements. The ROW-user shall disclaim those parts of its easements which lie within the expanded Right-of-Way. Should the City, in the future, elect to require the ROW-user to again relocate its Facilities to other areas within the expanded Right-of-Way, the cost of any such future relocation shall be borne by the City.

(c) As soon as working drawings are available for Public Improvements which will require the ROW-user to relocate its Facilities, the City shall provide the ROW-user with written notice of relocations and the anticipated bid letting date of the improvement. The ROW-user shall respond with any conflicts and a proposed construction schedule within thirty (30) days.

(d) Following notice by the City in the form of the delivery of final design plans for such Public Improvements, the ROW-user shall remove, and relocate its Facilities in accordance with the mutually agreed upon schedule, provided the project is not delayed by adverse weather conditions and other factors beyond the control of the ROW-user. The ROW-user shall certify to the City, in writing, that its Facilities have been relocated or adjusted to clear construction in accordance with project plans provided by the City.

(e) Any damages suffered by the City, its agents or its contractors to the extent caused by ROW-user's failure to timely relocate or adjust its Facilities, or failure to properly relocate or adjust such Facilities, shall be borne by the ROW-user.

(f) In the event the ROW-user is required to move its Facilities in accordance with this section, any ordinary Right-of-Way Permit fee shall be waived.

(g) It is the intent of this section for both the City and the ROW-user to cooperate with one another so that the need for Facility relocation is minimized and, when required and feasible, relocations may be completed prior to receipt of bids by the City for a Public Improvement.

12.05.111. PROTECTION OF THE PUBLIC.

(a) It shall be the responsibility of the ROW-user to take adequate measures to protect and defend its Facilities in the Right-of-Way from harm and damage.

(b) The City shall not be liable for any damage to or loss of any of the ROW-user's Facilities within the Right-of-Way as a result of or in connection with any

construction, excavation, grading, filling or work of any kind, including Public Improvements by or on the behalf of the City, except to the extent caused by the negligent, willful, intentional, or malicious acts or omissions of the City.

(c) The ROW-user shall be responsible to the City and its agents, representatives, and authorized contractors for all damages suffered by them including, but not limited to delay damages, repair costs, construction delays, penalties or other expenses of any kind arising out of the failure of the ROW-user to timely perform any of its obligations under this Article to the extent caused by the acts or omissions of the ROW-user.

(d) The City or its authorized contractors shall be responsible for taking reasonable precautionary measures including calling for Facility locations when constructing its Public Improvements.

(e) Any ROW-user who for any purpose makes or causes to be made any excavation in, upon, under, through or adjoining any street, sidewalk, alley or other Right-of-Way, and shall leave any part or portion thereof open, or shall leave any part or portion thereof disrupted with rubbish, building or other material during construction and/or the night time, shall cause the same to be enclosed with good substantial and sufficient barricades or drums equipped with the appropriate type warning lights and orange safety fencing material which is properly secured around the excavation or the disruption.

(f) Whenever a ROW-user shall Excavate the full width of any street, sidewalk, alley, driveway approach or other Right-of-Way, it shall be its duty to maintain an adequate passage for vehicles and pedestrians across or around the excavation until it is refilled as specified.

(g) Any excavation left open overnight on any arterial or collector type street shall be securely covered. The ROW-user assumes the sole responsibility for maintaining proper barricades, plates, safety fencing and / or lights as required from the time of opening of the excavation until the excavation is surfaced and opened for travel.

(h) The Public Works Director, upon the review and approval of a plan and details for trimming trees in the Right-of-Way, may grant permission by permit to any ROW-user to trim trees upon and overhanging the Right-of-Way so as to prevent the branches of such trees from coming in contact with the Facilities of the ROW-user.

(i) In the event the ROW-user severely disturbs or damages the root structure in the-Right-of-Way to the detriment of the health and safety of any tree, the ROW-user will be required to remove and replace the tree at the ROW-user's cost. Further, in review of the ROW-user's plan, Public Works Director, in his or her discretion, may require the ROW-user to directionally bore around any tree in the Right-of-Way.

(j) Upon the appropriate request of any Person having satisfied City procedure and ordinances, the ROW-user shall remove, raise, or lower its Facilities temporarily to permit the moving of houses or other structures. The expense of such temporary removal, raising or lowering shall be paid by the Person requesting the same, and the ROW-user may require such payment in advance. The ROW-user must be given not less than 15 days written notice from the Person detailing the time and location of the moving operations, and not less than 24-hours advance notice from the Person advising of the actual operation. To the extent applicable, the ROW-user shall also comply with any requirements of Gardner City Code, including, but not limited to, any relevant building codes.

(k) The Public Works Director may cause to be removed any encroachment in the Right-of-Way that creates a safety hazard and the cost of such removal and restoration of the Right-of-Way shall be borne by the ROW-user.

12.05.112. RIGHT-OF-WAY VACATION.

(a) If the City vacates a Right-of-Way which contains the Facilities of the Service Provider, and if the vacation does not require the relocation of the Service Provider's Facilities, the City may reserve, to and for itself and all Service Providers having Facilities in the vacated Right-of-Way, an easement for the right to install, maintain and operate any Facilities in the vacated right-of-way and to enter upon such vacated Right-of-Way at any time for the purpose of reconstructing, inspecting, maintaining or repairing the same.

(b) If the vacation requires the relocation of Facilities, then:

(1) If the vacation proceedings are initiated by the Service Provider, the Service Provider must pay the relocation costs;

(2) If the vacation proceedings are initiated by the City, the Service Provider must pay the relocation costs unless otherwise agreed to by the City and the Service Provider; or

(3) If the vacation proceedings are initiated by a Person other than the Service Provider or the City, such other Person must pay the relocation costs.

12.05.113. ABANDONED AND UNUSABLE FACILITIES.

(a) A ROW-user owning Abandoned Facilities in the Right-of-Way must provide and send to the City the location and nature of any Abandoned Facilities and either:

(1) Remove its Facilities and replace or restore any damage or disturbance caused by the removal at its own expense. The Public Works Director may allow underground Facilities or portions thereof to remain in place if the Public Works Director determines that it is in the best interest of public safety to do so. At such time, the City may take ownership and responsibility of such vacated Facilities left in place;

(2) Provide information satisfactory to the City that the ROW-user's obligations for its Facilities in the Right-of-Way have been lawfully assumed by another authorized ROW-user; or

(3) Submit to the City a proposal and instruments for transferring ownership of its Facilities to the City. If the ROW-user proceeds under this section, the City may, at its option purchase the equipment, require the ROW-user, at its own expense, to remove it, or require the ROW-user to post a bond in an amount sufficient to reimburse the City for reasonable anticipated costs to be incurred to remove the Facilities.

(b) Facilities of a ROW-user who fails to comply with this section, and whose Facilities remain unused for two years, shall be deemed to be abandoned after the City has made a good faith effort to contact the ROW-user, unless the City receives confirmation that the ROW-user intends to use the Facilities. Abandoned Facilities are deemed to be a nuisance. The City may exercise any remedies or rights it has at law or in equity, including,

but not limited to, (a) abating the nuisance, (b) taking possession and ownership of the Facility and restoring it to a useable function, or (c) requiring the removal of the Facility by the ROW-user.

12.05.114. PERMIT REQUIREMENT.

(a) Except as otherwise provided, no ROW-user may Excavate any Right-of-Way or conduct any repair, construction, or reconstruction of Facilities located within the Right-of-Way without first having obtained the appropriate Right-of-Way Permit.

(b) There are two exemptions to this provision:

(1) Contractors working on the maintenance, construction or reconstruction of Public Improvements on behalf of the City.

(2) ROW-users performing routine service operations which do not require excavation in the Right-of-Way and do not disrupt traffic for more than four hours on residential streets.

(c) No Person owning or occupying any land abutting on a public Right-of-Way shall construct, maintain, or permit in or on the portion of the public Right-of-Way to which such land is adjacent, any fixed structure, material or object without having obtained the appropriate Right-of-Way Permit.

(d) Any work performed within State Highway Right-of-Way is required to obtain a Right-of-Way Permit from KDOT. When a Right-of-Way Permit from KDOT has been issued, the Public Works Director will then consider an application for a Right-of-Way Permit for issuance from the City.

(e) A Right-of-Way Permit is required for emergency situations. If due to an emergency it is necessary for the ROW-user to immediately perform work in the Right-of-Way, and it is impractical for the ROW-user to first get the appropriate permit, the work may be performed, and the required permit shall be obtained as soon as possible during the next City working day.

(f) No Permittee may Excavate the Right-of-Way beyond the date or dates specified in the Right-of-Way Permit unless the Permittee:

(1) Makes a supplementary application for another Right-of-Way Permit before the expiration of the initial permit; and

(2) A new Right-of-Way Permit or permit extension is granted.

(g) Right-of-Way Permits issued shall be conspicuously displayed by the Permittee at all times at the indicated work site and shall be available for inspection by the Public Works Director, other City employees and the public.

(h) Prior to the commencement of excavation, the Permittee shall identify and locate any buried Facilities to be spray painted according to the Uniform Color Code required by the Kansas One Call.

(i) At the discretion of the Public Works Director, the permittee shall notify the occupants of all properties within two hundred (200) feet of the excavation prior to commencement of excavation. A letter, postcard or door hanger shall be sufficient to satisfy such requirement and shall be timely delivered prior to excavation. The notification shall include:

(1) Scope of project;

(2) Construction schedule;

(3) Name of field superintendent; and

(4) Telephone numbers (office and mobile) and electronic mail addresses for Permittee Personnel who can timely provide additional project information as needed.

(j) The Permittee shall notify the Gardner Police Department, Consolidated Fire District No. 2 and Johnson County Med-Act before beginning any work in order to advise of any lane or road closures, or any other public safety or traffic issues.

(k) All excavations by the Permittee shall have a metal marker inserted into the excavation of the restored pavement, which shall identify the ROW-user.

(l) Before receiving a Right-of-Way Permit, the Applicant must show proof of any necessary permit, license, certification, grant, Registration, franchise agreement or any other authorization required by any appropriate governmental entity, including, but not limited to, the City, the FCC or the KCC.

(m) Any ROW-user who is found to be working in the public Right-of-Way without a permit will be directed to stop work until a permit is acquired and properly posted at the work site. The only exception allowed is for emergency repair work.

(n) Any Permittee found to be working without providing for required safety and traffic control will be directed to stop work until the appropriate measures are implemented in accordance with the current edition of the City's Technical Specifications.

#### 12.05.115. PERMIT APPLICATIONS.

(a) Application for a Right-of-Way Permit shall be submitted to the Public Works Director by either the ROW-user or by the Person who will do the work and/or excavation in the Right-of-Way.

(b) Right-of-Way applications shall contain and be considered complete only upon receipt of the following:

(1) Compliance with verification of Registration;

(2) Submission of a completed permit application form, including all required attachments and scaled drawings showing the location and area of the proposed project and the location of all existing and proposed Facilities at such location, and proper assurance that all insurance requirements have been met;

(3) A traffic control plan pursuant to the City's requirements, and subject to the approval of the City;

(4) Payment of all money due to the City for permit fees and costs, for prior excavation costs, for any loss, damage or expense suffered by the City because of the Applicant's prior excavations of the Right-of-Way or for any emergency actions taken by the City, unless the payment of such money is in dispute and timely appealed as provided hereafter.

#### 12.05.116. LIABILITY INSURANCE, PERFORMANCE AND MAINTENANCE BOND REQUIREMENT.

(a) The Permittee shall file with the City evidence of liability insurance with an insurance company licensed to do business in Kansas. The amount will be not less than

\$1,000,000 per occurrence and \$2,000,000 in aggregate. The insurance will protect the City from and against all claims by any Person whatsoever for loss or damage from personal injury, bodily injury, death, or property damage to the extent caused or alleged to have been caused by the negligent or wrongful acts or omissions of the Permittee. The Permittee shall also have coverage for automobile liability in an amount of not less than \$1,000,000 per occurrence and \$2,000,000 in aggregate. The City shall be an additional insured on all policies of Permittee, to the extent permitted by law, unless waived in writing by the City. If the Permittee is self-insured, it shall provide the City proof of compliance regarding its ability to self-insure and proof of its ability to provide coverage in the above amounts, and shall agree to indemnify and hold the City harmless for any losses associated with Permittee's activities in the Right-of-Way. All contractors actually performing work for any Permittee hereunder shall be subject to the same insurance requirements set forth herein.

(b) The Permittee shall at all times during the term of the permit, and for two years thereafter, maintain a performance and maintenance bond in a form approved by the City Attorney. The amount of the bond will be \$5,000 or the value of the Restoration, whichever is greater, for a term consistent with the term of the permit plus two additional years, conditioned upon the Permittee's faithful performance of the provisions, terms and conditions conferred by this Article. An annual bond in an amount of \$50,000 automatically renewed yearly during this period shall satisfy the requirement of this section. In the event the City shall exercise its right to revoke the permit as granted herein, then the City shall be entitled to recover under the terms of the bond the full amount of any loss occasioned.

(c) A copy of the Liability Insurance Certificate and Performance and Maintenance Bond must be on file with the City Clerk.

(d) No performance and maintenance bond will be required of any governmental entity. For residential property owners requiring work in the Right-of-Way adjacent to their property, no performance or maintenance bond shall be required, but any contractor or other Person doing work on such owner's behalf shall have not less than \$100,000.00 general liability insurance coverage and not less than \$100,000 automobile liability insurance, with both such policies having the City as an additional insured.

#### 12.05.117. RIGHT-OF-WAY PERMIT FEES AND COSTS.

(a) The Right-of-Way Permit fee shall be recommended by the Public Works Director, approved by the Governing Body and listed in the Schedule of Fees maintained in the City Clerk's office.

(b) The Right-of-Way Permit fee may include a Permit and Inspection Fee, and an Excavation Fee.

(c) Fees paid for a Right-of-Way Permit, which is subsequently revoked by the Public Works Director, are not refundable.

(d) Except as provided for in an emergency situation, when a ROW-user is found to have worked or is working in the Right-of-Way without having obtained a permit, the fee for the permit will be double the amount had the ROW-user obtained a permit prior to beginning work.

(e) The City may also charge and collect any necessary replacement, repair, and Restoration costs, and may also charge and collect the cost to the City of any consultants, experts, engineers, or other professionals engaged by the City to assist in connection with any Right-of-Way Permit.

(f) The Right-of-Way Permit fee shall be waived where the ROW-user is required to remove, relocate or adjust Facilities located in the Right-of-Way as directed by the City for a Public Improvement.

(g) The Right-of-Way Permit fee may be waived when reasonably required by the City for reasons of public health, safety and welfare.

#### 12.05.118. ISSUANCE OF PERMIT.

(a) If the Public Works Director determines that the Applicant has satisfied the requirements of this Article, the Public Works Director shall issue a Right-of-Way Permit.

(b) The Public Works Director may impose reasonable conditions upon the issuance of a Right-of-Way Permit and the performance of the Permittee in order to protect the public health, safety and welfare, to ensure the structural integrity of the Right-of-Way, to protect the property and safety of other users of the Right-of-Way, and to minimize the disruption and inconvenience to the traveling public.

(c) When a Right-of-Way Permit is requested for purposes of installing additional Facilities and the performance and maintenance bond for additional Facilities is reasonably determined to be insufficient, the posting of an additional or larger performance and maintenance bond for the additional Facilities may be required.

(d) Issued permits are not transferable.

(e) If work is being done for the ROW-user by another Person, a subcontractor or otherwise, the Person doing the work and the ROW-user shall be liable and responsible for all damages, obligations, and warranties herein described.

#### 12.05.119. PERMITTED WORK.

(a) The Permittee shall not make any cut, excavation or grading of Right-of-Way other than excavations necessary for emergency repairs without first securing a Right-of-Way Permit.

(b) The Permittee shall not at any one time open or encumber more of the Right-of-Way than shall be reasonably necessary to enable the Permittee to complete the project in the most expeditious manner.

(c) The Permittee shall, in the performance of any work required for the installation, repair, maintenance, relocation and/or removal of any of its Facilities, limit all excavations to those excavations that are necessary for efficient operation.

(d) The Permittee shall not permit such an excavation to remain open longer than is necessary to complete the repair or installation.

(e) The Permittee shall notify the City no less than three working days in advance of any construction, reconstruction, repair, location or relocation of Facilities which would require any street closure or which reduces traffic flow to less than two lanes of moving traffic for more than four hours. Except in the event of an emergency as



reasonably determined by the Permittee, no such closure shall take place without notice and prior authorization from the City.

(f) Non-emergency work on arterial and collector streets may not be accomplished during the hours of 7:00 a.m. to 9:00 a.m. and 4:00 p.m. to 6:00 p.m., in order to minimize disruption of traffic flow, except upon the express written approval of the City.

(g) All work performed in the Right-of-Way or which in any way affects vehicular or pedestrian traffic shall be properly signed, barricaded, and otherwise protected at the Permittee's expense. Such signage shall be in conformance with the latest edition of the City's Technical Specifications, unless otherwise agreed to by the City.

(h) The Permittee shall identify and locate any underground Facilities in conformance with the Kansas Underground Utility Damage Prevention Act "Kansas One Calf" system, and notice shall be provided directly to the Public Works Department with respect to any municipal traffic signal and street light systems, as appropriate.

(i) The Permittee shall be liable for any damages to underground Facilities due to excavation work prior to obtaining location of such Facilities, or for any damage to underground Facilities that have been properly identified prior to excavation. The Permittee shall not make or attempt to make repairs, relocation or replacement of damaged or disturbed underground Facilities without the approval of the owner of the Facilities.

(j) Whenever there is an excavation by the Permittee, the Permittee shall be responsible for providing adequate traffic control to the surrounding area as determined by Public Works Director of the City. The Permittee shall perform work on the Right-of-Way at such times that will allow the least interference with the normal flow of traffic and the peace and quiet of the neighborhood. In the event the excavation is not completed in a reasonable period of time, the Permittee may be liable for any damages to the City for delay caused by the Permittee pursuant to this Article, in addition to any other remedies or penalties provided herein or as provided by law or at equity.

(k) All Facilities and other appurtenances laid, constructed and maintained by the Permittee shall be laid, constructed and maintained in accordance with acceptable engineering practice and in full accord with any and all applicable engineering codes adopted or approved by the parties and in accordance with applicable statutes of the State of Kansas, as well as the rules and regulations of the Kansas Corporation Commission or any other local, state or federal agency having jurisdiction over the parties.

(l) Following completion of permitted work for new construction, the Permittee shall keep, maintain and provide to the City accurate records and as-built drawings, drawn to scale and certified to the City as accurately depicting the location of all utility Facilities constructed pursuant to the permit. When available to the Permittee, maps and drawings provided will be submitted in AUTOCAD.DXF or AUTOCAD.DWG automated formats if available, or in hard copy otherwise. The Public Works Director may waive this requirement. Such information shall be subject in all respects and shall have the benefit of protection as set forth in the section entitled "Mapping Requirements of Service Provider" contained herein.

(m) The City may use the as-built records of the Service Provider's Facilities in connection with Public Improvements.

#### 12.05.120. RIGHT-OF-WAY REPAIR AND RESTORATION.

(a) The work to be done under the Right-of-Way Permit and the repair and Restoration of the Right-of-Way as required herein must be completed within the dates as specified in the permit. However, in the event of circumstances beyond the control of the Permittee or when work was prohibited by unseasonal or unreasonable conditions, the Public Works Director may extend the date for completion of the project upon receipt of a supplementary application for a permit extension.

(b) All earth, materials, sidewalks, paving, crossing, utilities, Public Improvement or improvements of any kind damaged or removed by the Permittee shall be fully repaired or replaced promptly by the Permittee at its sole expense and the reasonable satisfaction of the City. The Public Works Director has the authority to inspect the repair or replacement of the damage, and if necessary, to require the Permittee to do the additional necessary work. Notice of the unsatisfactory Restoration and the deficiencies found will be provided to the Permittee and a reasonable time not to exceed fifteen (15) days will be provided to allow for the deficiencies to be corrected.

(c) After any excavation, the Permittee shall, at its expense, restore all portions of the Right-of-Way to the same condition or better condition than it was prior to the excavation thereof.

(d) In addition to repairing its own street cuts, the Permittee must restore any area within five (5) feet of the new street cut that has previously been excavated, including the paving and its aggregate foundations. In the event of lengthy longitudinal street cuts, the Public Works Director may require the entire lane to be repaved.

(e) If the Permittee fails to restore the Right-of-Way in the manner and to the condition required by the Public Works Director, or fails to satisfactorily and timely complete all Restoration the City may, at its option, serve written notice upon the Permittee and its surety that, unless within five days after serving of such notice, a satisfactory arrangement can be made for the proper Restoration of the Right-of-Way, the City shall immediately serve notice of failure to comply upon the surety and the Permittee, and the surety shall have the right to take over and complete the work; provided, however, that if the surety does not commence performance thereof within ten (10) days from the date of notice, the City may take over the work and prosecute same to completion, by contract or otherwise, at the expense of the Permittee, and the Permittee and its surety shall be liable to the City for any and all excess cost assumed by the City by reason of such prosecution and completion.

(f) The Permittee responsible for the excavation who leaves any debris in the Right-of-Way shall be responsible for providing safety protection in accordance with the latest edition of the City's Technical Specifications and any applicable federal or state requirement.

(g) If an excavation cannot be back-filled immediately and left unattended, the Permittee shall securely and adequately cover the unfilled excavation. The Permittee has sole responsibility for maintaining proper barricades, safety fencing and/or lights as required, from the time of the opening of the excavation until the excavation is surfaced and opened for travel.

(h) In restoring the Right-of-Way, the Permittee guarantees its work and shall maintain it for twenty-four (24) months following its completion. During the twenty-four (24) months the Permittee shall, upon notification from the Public Works Director, correct

all Restoration work to the extent necessary, using any method as required by the Public Works Director. The work shall be completed within a reasonable time, not to exceed thirty (30) calendar days, of the receipt of notice from the Public Works (not including days during which work cannot be done because of circumstances constituting force majeure or days when work is prohibited as unseasonable or unreasonable). In the event the Permittee is required to perform new Restoration pursuant to the foregoing guarantee, the Public Works Director shall have the authority to extend the guarantee period for such new Restoration for up to an additional twenty-four (24) months from the date of the new Restoration, if the Public Works Director determines any overt action by the Permittee not to comply with the conditions of the Right-of-Way Permit and any Restoration requirements.

(i) The twenty-four (24) month guarantee period shall be applicable to failure of the pavement surface as well as failure below the pavement surface.

(j) Payment of an Excavation Fee shall not relieve the Permittee of the obligation to complete the necessary Right-of-Way Restoration.

12.05.121. **CLEATED OR FLANGED WHEELS ON PAVEMENT PROHIBITED.** It shall be unlawful for any Person to drive or operate any vehicle equipped with cleated or flanged wheels upon any of the paved streets or alleys of the city in such a manner as to cause injury or damage to such paved street or alley.

12.05.122. **DAMAGE OR MODIFICATION TO PAVING OR CURBS.** It shall be unlawful for any Person to break, damage, or injure any paving or curb on any Right-of-Way of the city. It shall further be unlawful to modify or alter any paving, curb, or gutter.

12.05.123. **STORAGE ON RIGHT-OF-WAY.** It shall be unlawful for any Person to place, leave, or store, or cause to be placed, left, or stored, any implements, dead or disabled automobiles or vehicles, tools, boxes, merchandise, goods, trash, cans, crates, junk, or other property upon any Right-of-Way except for the purpose of loading or unloading the same. Temporary signs which are not in violation of Section 12.05.109(n) and which comply with Section 18.170 of the City Code are not prohibited by this section.

12.05.124. **OBSTRUCTING STREETS.** It shall be unlawful for any Person to deposit or cause to be deposited any garbage, trash, or other refuse, including grass, leaves, ice, snow, dirt, or any other foreign substances, onto any streets or gutters of the city, when such deposits obstruct or, in any way, interfere with the free flow of traffic or running water upon streets.

12.05.125. **STATE HIGHWAY RIGHT-OF-WAY.** Any Persons making any excavations or modifications or repairs in or on the State Highway Right-of-Way shall first obtain a permit from the Kansas Department of Transportation. However, public utilities may make any such excavations or modifications or repairs in the event of an emergency which would prohibit compliance with this article or other legal requirement, but any such public utility must notify the Police Department before commencing any such cut or excavation, and further must comply with all other requirements contained in the article and all other legal

requirements within 72 hours of making any such emergency excavations, modifications, or repairs.

12.05.126. COMPLIANCE WITH LAW. All work shall be performed in compliance with all State, Federal, and Local requirements including, but not limited to, the Americans with Disabilities Act as amended.

12.05.127. REMEDIES NOT EXCLUSIVE. Nothing herein shall limit the City in its exercise of any and all rights it has or may have, at law or at equity, including, but not limited to, any right to seek compensation for damages to any Right-of-Way that may exceed the amount of any deposit or bond held by or for the benefit of the City.

12.05.128. JOINT APPLICATIONS.

(a) Applicants may apply jointly for permits to Excavate the Right-of-Way at the same time and place.

(b) Applicants who apply jointly for a Right-of-Way Permit may share in the payment of the permit fee. Applicants must agree among themselves as to the portion each shall pay.

(c) Joint Applicants shall be jointly and severally liable for any and all obligations and duties described in the Gardner Municipal Code.

12.05.129. SUPPLEMENTARY APPLICATIONS.

(a) A Right-of-Way Permit shall only be valid for the area of the Right-of-Way specified within the permit. No Permittee may cause any work to be done outside the area specified in the permit, except as provided herein. Any Permittee who determines that an area greater than that which is specified in the permit must be excavated must do the following prior to the commencement of work in that greater area: (a) make application for a permit extension and pay any additional fees required thereby; and (b) receive a new Right-of-Way Permit or permit extension.

(b) A Right-of-Way Permit shall be valid only for the dates specified in the permit. No Permittee may commence work before the permit start date or, except as provided herein, may continue working after the end date. If a Permittee does not complete the work by the permit end date, the Permittee must apply for and receive a new Right-of-Way Permit or a permit extension for additional time. This supplementary application must be submitted to the City prior to the permit end date.

12.05.130. OTHER OBLIGATIONS.

(a) Obtaining a Right-of-Way Permit under this Article shall not relieve the Permittee of its duty to obtain any necessary permit, license, certification, grant, Registration, franchise agreement or any other authorization required by any appropriate governmental entity, including, but not limited to, the City, the FCC or the KCC, and to pay any fees required by any other City, County, State, or Federal rules, laws, or regulations. A Permittee shall perform all work in full accord with any and all applicable

engineering codes adopted or approved by the parties and in accordance with applicable statutes of the State of Kansas, and the rules and regulations of the KCC or any other local, state or federal agency having jurisdiction over the parties. A Permittee shall perform all work in conformance with all applicable codes and established rules and regulations and shall be responsible for all work done in the Right-of-Way pursuant to its permit, regardless by whom the work is done by.

(b) Except in cases of an emergency or with approval of the Public Works Director, no Right-of-Way work may be done when conditions are unreasonable for such work.

(c) A Permittee shall not disrupt a Right-of-Way such that the natural free and clear passage of water through the gutters or other waterways is interfered with when the project is complete.

12.05.131. DENIAL OF PERMIT.

(a) The Public Works Director may deny a permit or prohibit the use or occupancy of a specific portion of the Right-of-Way to protect the public health, safety and welfare, to prevent interference with the safety and convenience of ordinary travel over the Right-of-Way, or when necessary to protect the Right-of-Way and its users. The Public Works Director, at his or her discretion, may consider all relevant factors including but not limited to:

(1) The extent to which the Right-of-Way space where the permit is sought is available;

(2) The competing demands for the particular space in the Right-of-Way;

(3) The availability of other locations in the Right-of-Way or in other Right-of-Way for the Facilities of the Applicant (except with respect to applications by service providers for the installation of wireless facilities or support structures as defined in K.S.A.66-2019);

(4) The applicability of any ordinance or other regulations that affect location of Facilities in the Right-of-Way;

(5) The degree of compliance of the Applicant with the terms and conditions of its franchise, this Article, and other applicable ordinances and regulations;

(6) The degree of disruption to surrounding communities and businesses that will result from the use of that part of the Right-of-Way;

(7) The balancing of costs of disruption to the public and damage to the Right-of-Way, against the benefits to that part of the public served by the construction in the Right-of-Way;

(8) Whether the Applicant maintains a current Registration with the City;

(9) Whether the issuance of a Right-of-Way Permit for the particular dates and/or time requested would cause a conflict or interferes with an exhibition, celebration, festival, or any other event. In exercising this discretion, the Public Works Director shall be guided by the safety and convenience of anticipated travel of the public over the Right-of-Way.

(b) Notwithstanding the above provisions, the Public Works Director may in his or her discretion issue a Right-of-Way Permit in any case where the permit is necessary to:

- (1) Prevent substantial economic hardship to a user of the Applicant's service;
- (2) Allow such user to materially improve the service provided by the Applicant.

(c) The Public Works Director shall not issue a Right-of-Way Permit for encroachments in the Right-of-Way for private purposes that create a safety hazard and would be deemed a nuisance.

#### 12.05.132. REVOCATION OF PERMIT.

(a) Permittees hold Right-of-Way Permits issued pursuant to this Article as a privilege and not as a right. The City reserves its right as provided herein, to revoke any Right-of-Way Permit, without refund of the permit fee, in the event of a substantial breach of the terms and conditions of any law or the Right-of-Way Permit. A substantial breach shall include, but not be limited to the following:

- (1) The violation of any material provision of the Right-of-Way Permit;
- (2) An evasion or attempt to evade any material provision of the Right-of-Way Permit, or the perpetration or attempt to perpetrate any fraud or deceit upon the City or its citizens;
- (3) Any material misrepresentation of any fact in the permit application or any activity conducted pursuant to said permit;
- (4) The failure to maintain the required bond or insurance;
- (5) The failure to complete the work in a timely manner;
- (6) The failure to correct a condition indicated on an order issued pursuant to this Article;
- (7) Repeated traffic control violations; or
- (8) Failure to repair Facilities or property damaged in the Right-of-Way or on any public or private property.

(b) If the Public Works Director determines that the Permittee has committed a substantial breach of any law or condition placed on the Right-of-Way Permit, the Public Works Director shall make a written demand upon the Permittee to remedy such violation. The demand shall state that the continued violation may be cause for revocation of the permit, or legal action if applicable. Further, a substantial breach, as stated above, will allow the Public Works Director, at his or her discretion, to place additional or revised conditions on the Right-of-Way Permit, specifically related to the manner in which the breach is cured by the Permittee. Within five (5) calendar days of receiving notification of the breach, Permittee shall contact the Public Works Director with a plan, acceptable to the Public Works Director, for correction of the breach. Permittee's failure to contact the Public Works Director, Permittee's failure to submit an acceptable plan, or Permittee's failure to reasonably implement the approved plan shall be cause for immediate revocation of the Right-of-Way Permit.

(c) If a Right-of-Way Permit is revoked, the Permittee shall also reimburse the City for the City's reasonable costs, including administrative costs, restoration costs and

the costs of collection and reasonable attorneys' fees incurred in connection with such revocation.

12.05.133. WORK REQUIREMENTS AND INSPECTIONS.

(a) Any excavation, back filling, repair and restoration, and all other work performed in the Right-of-Way shall be done in conformance with the City's Technical Specifications as promulgated by the Public Works Director.

(b) The Permittee shall employ a testing laboratory as approved by the Public Works Director, which shall certify the proper backfilling on any street cut. The Permittee shall pay all costs associated with such testing. This provision shall be waived when flowable fill is used as backfill or with the permission of the Public Works Director.

(c) The Permittee shall notify the office of the Public Works Director upon completion of the authorized work permit.

(d) The Permittee will notify the Public Works Director to schedule an inspection at the start of backfilling. Upon completion of all Right-of-Way restoration activities, the Permittee will schedule a closeout inspection.

(e) When any corrective actions required have been completed and inspected to the Public Works Director's satisfaction, the two-year maintenance period will begin.

(f) In addition to the required scheduled inspections, the Public Works Director may choose to inspect the ongoing permitted work in the Right-of-Way at any time to ensure that all requirements of the approved permit are being met by the Permittee.

(g) At the time of any inspection, the Public Works Director may order the immediate cessation of any work which poses a threat to the life, health, safety, or well-being of the public. The Public Works Director may issue a citation to the Permittee for any work, which does not conform, to the applicable standards, conditions, code or terms of the permit. The citation shall state that failure to correct the violation will be cause for revocation of the permit.

12.05.134. APPEALS PROCESS.

(a) Whenever a Person shall deem themselves aggrieved by any decision or action taken by the Public Works Director, the Person may file an appeal to the Governing Body within ten (10) calendar days of the date of notice of such decision or action.

(b) The Persons shall be afforded a hearing on the matter before the Governing Body within thirty (30) days of filing the appeal, unless the parties agree to an extension of time.

(c) In cases of applicability or interpretation of the rules, the Governing Body may revoke such decision or action taken by the Public Works Director.

(d) In cases where compliance with such decision or action taken by the Public Works Director would cause undue hardship, the Governing Body may extend the time limit of such decision or action, or may grant exceptions to, or waive the requirements of the specific provisions of rules. The Governing Body shall give due consideration to the purposes of the rules in preserving public safety and convenience, integrity of public infrastructure, and the operational safety and function of the public Right-of-Way.

(e) Pending a decision of the Governing Body, the order of the Public Works Director shall be stayed, unless the Public Works Director determines that such action will pose a threat to public safety or the integrity of the public infrastructure. If a Person still deems himself or herself aggrieved after the appeal to the Governing Body, such Person shall have thirty (30) days after the effective date of the Governing Body's final decision to institute an action in the District Court of Johnson County, Kansas.

12.05.135. INDEMNIFICATION. A ROW-user shall indemnify and hold the City and its officers and employees harmless against any and all claims, lawsuits, judgments, costs, liens, losses, expenses, fees (including reasonable attorney fees and costs of defense), proceedings, actions, demands, causes of action, liability and suits of any kind and nature, including personal or bodily injury (including death), property damage or other harm for which recovery of damages is sought, to the extent the same are caused by any act or failure to act of the ROW-user, any agent, officer, director, or their respective officers, agents, employees, directors or representatives, while installing repairing or maintaining Facilities in a public Right-of-Way. Nothing herein shall be deemed to prevent the City, or any agent thereof from participating in the defense of any litigation by their own counsel at their own expense. Such participation shall not under any circumstances relieve the ROW-user from its duty to defend against liability or its duty to pay any judgment entered against the City, or its agents.

If a ROW-user and the City are found jointly liable or subject to principles of comparative fault by a court of competent jurisdiction, liability shall be apportioned comparatively in accordance with the laws of this state without, however, waiving any governmental immunity available to the City under state or federal law. This section is solely for the benefit of the City and ROW-user and does not create or grant any rights, contractual or otherwise, to any other Person or entity.

12.05.136. FORCE MAJEURE. Each and every provision hereof shall be subject to acts of God, fires, strikes, riots, floods, war and other circumstances beyond the ROW-user's or the City's control.

12.05.137. FEDERAL, STATE AND CITY JURISDICTION. This Article shall be construed in a manner consistent with all applicable federal, state, and local laws, regulations, and policies. Notwithstanding any other provisions of this Article to the contrary, the construction, operation and maintenance of the ROW-user's Facilities shall be in accordance with all laws and regulations of the United States, the state and any political subdivision thereof, or any administrative agency thereof, having jurisdiction. In addition, the ROW-user shall meet or exceed the most stringent technical standards set by regulatory bodies, including the City, now or hereafter having jurisdiction. The ROW-user's rights are subject to the police powers of the City to adopt and enforce ordinances necessary to the health, safety, and welfare of the public. The ROW-user shall comply with all applicable laws and ordinances enacted pursuant to that power. Finally, failure of the ROW-user to comply with any applicable law or regulation may result in a forfeiture of any permit, Registration or authorization granted in accordance with this Article.



12.05.138. SEVERABILITY. If any section, subsection, sentence, clause, phrase, or portion of this Article is for any reason held invalid or unconstitutional by any court or administrative agency of competent jurisdiction, such portion shall be deemed a separate, distinct, and independent provision and such holding shall not affect the validity of the remaining portions hereof, or the Gardner Municipal Code or any portion thereof.

12.05.139. CITY'S FAILURE TO ENFORCE. The City's failure to enforce or remedy any noncompliance of the terms and conditions of this Article or of any permit granted hereunder shall not constitute a waiver of the City's rights nor a waiver of any Person's obligation as herein provided.

12.05.140. PENALTIES.

(a) Any Person or entity violating any provision of this chapter shall be deemed guilty of a misdemeanor, and upon conviction thereof shall be fined a sum of not less than \$200.00 nor more than \$500.00 or imprisonment in jail for not more than six months or be both so fined and imprisoned. Every day that this Article is violated shall constitute a separate offense.

(b) The violation of any provision of this Ordinance is hereby deemed to be grounds for revocation of the permit and Registration to operate with the City.

(c) The City shall have the authority to maintain civil suits or actions in any court of competent jurisdiction for the purpose of enforcing the provisions of this Article. In addition to any other remedies, the City Attorney may institute injunction, mandamus or other appropriate action or proceeding to prevent violation of this Article.

12.05.141. RESERVATION OF RIGHTS.

(a) In addition to any rights specifically reserved to the City by this Article, the City reserves unto itself every right and power which is required to be reserved by a provision of any ordinance under any Registration, permit or other authorization granted under this Article. The City shall have the right to waive any provision of this Article or any Registration, permit or other authorization granted thereunder, except those required by federal or state law, if the City determines as follows: (a) that it is in the public interest to do so; and (b) that the enforcement of such provision will impose an undue hardship on the Person. To be effective, such waiver shall be evidenced by a statement in writing signed by a duly authorized representative of the City. Further, the City hereby reserves to itself the right to intervene in any suit, action or proceeding involving the provisions herein.

(b) Notwithstanding anything to the contrary set forth herein, the provisions of this Article shall not infringe upon the rights of any Person pursuant to any applicable state or federal statutes, including, but not limited to the right to occupy the Right-of-Way.

12.05.142. INTERPRETATION. The provisions of this Article shall be liberally construed to effectively carry out its purposes which are hereby found and declared to be in furtherance of the public health, safety, welfare, and convenience.

**SECTION 2:** Sections 12.05.010-12.05.030 and 12.20.050 of the Code of the City of Gardner are hereby repealed.

**SECTION 3:** All other ordinances not in conformity herewith are hereby repealed or amended to conform hereto.

**SECTION 4:** This ordinance shall take effect and be in force from and after its passage, approval and publication as provided by law.

PASSED by the City Council this 19<sup>th</sup> day of September, 2016.

APPROVED by the Mayor this 19<sup>th</sup> day of September, 2016.

(SEAL)

CITY OF GARDNER, KANSAS

/s/ Chris Morrow

Chris Morrow, Mayor

Attest:

/s/ Jeanne Koontz  
Jeanne Koontz, City Clerk

Approved as to form:

/s/ Ryan B. Denk  
Ryan B. Denk, City Attorney